

# Optimal Social Security Claiming Behavior under Lump Sum Incentives: Theory and Evidence

Raimond Maurer, Olivia S. Mitchell, Ralph Rogalla, and Tatjana Schimetschek

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## **Raimond Maurer**

Department of Finance, Goethe University Frankfurt

House of Finance

Theodor-W.-Adorno-Platz 3, D – 60323 Frankfurt

[maurer@finance.uni-frankfurt.de](mailto:maurer@finance.uni-frankfurt.de)

## **Olivia S. Mitchell** (*corresponding author*)

NBER and The Wharton School, University of Pennsylvania

3620 Locust Walk, 3000 SH-DH

Philadelphia, PA 19104

[mitchelo@wharton.upenn.edu](mailto:mitchelo@wharton.upenn.edu)

## **Ralph Rogalla**

School of Risk Management, Insurance, and Actuarial Science

St. John's University

101 Astor Place, New York, NY 10003

[rogallar@stjohns.edu](mailto:rogallar@stjohns.edu)

## **Tatjana Schimetschek**

Department of Finance, Goethe University Frankfurt

House of Finance

Theodor-W.-Adorno-Platz 3, D – 60323 Frankfurt

[schimetschek@finance.uni-frankfurt.de](mailto:schimetschek@finance.uni-frankfurt.de)

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### *Abstract*

Many Americans claim Social Security benefits early, though this leaves them with lower monthly payments throughout retirement. We build a lifecycle model that closely tracks claiming patterns under current rules, and we use it to predict claiming delays if, by delaying benefits, people were to receive a lump sum instead of an annuity. We predict that current early claimers would defer claiming by a year given actuarially fair lump sums, and the predictions conform with respondents' answers to a strategic survey about the lump sum. In other words, such a reform could provide an avenue for encouraging delayed retirement without benefit cuts or tax increases. Moreover, many people would still defer claiming even for smaller lump sums.

*Keywords:* Retirement, annuity, delayed claiming, pension, early retirement, Social Security  
*JEL Codes:* G11, G22, H55, J26, J32

# Optimal Social Security Claiming Behavior under Lump Sum Incentives: Theory and Evidence

## Introduction

Policymakers from virtually every nation seek ways to strengthen the financial status of their national old-age retirement systems (OECD, 2018). Nevertheless, frequently-attempted parametric changes such as benefit cuts and retirement age increases tend to be extremely unpopular. Consequently, this paper examines a different approach, namely providing older workers a cash lump sum if they defer claiming their Social Security benefits. In the U.S. context, this would involve converting the delayed retirement credit now used to boost the monthly benefit check into a partial lump sum payment at the deferred claiming date. In other words, instead of forcing people to work longer, this approach provides substantial cash incentives without imposing additional solvency concerns nor requiring additional system subsidies.

In the U.S., deciding when to retire and claim Social Security benefits is one of the most consequential financial decisions people can make in later life, inasmuch as delaying claiming from age 62 to age 70, for instance, can boost their old-age annuity payments as much as 75 percent. Despite the fact that lifelong benefits rise for delayed retirement, more than half of American retirees claim their benefits before their so-called “full retirement age” (of 66/67), and all but a handful claim before the latest possible claiming age of 70 (Social Security Administration, 2017, Table 6. B5). High take-up rates for early benefits are surprising to some, inasmuch as many Americans have accumulated substantial wealth in defined contribution pensions (Poterba, 2014) which they could live on while building higher Social Security benefits.<sup>1</sup> Moreover, delaying Social Security benefits to receive a higher inflation-adjusted

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<sup>1</sup> Additionally, Goda, Shoven, Ramnath, and Slavov (2018) reported that one-third of Social Security early retirees had financial assets in their Individual Retirement Accounts sufficient to finance at least two additional years of deferral, and about one-quarter could self-finance at least four years of deferral. Other assets were not included in that calculation, so that the likely impact of liquidity constraints is probably far lower.

lifetime annuity provides a better financial deal than is available on the private insurance market. Why retirees claim their benefits young, and what financial incentives might induce them to delay claiming without making them worse off, are topics of keen interest to policy reformers and deserving of additional research attention.<sup>2</sup>

This paper contributes to the literature on both lifecycle portfolio choice and Social Security claiming patterns. To this end, we develop and calibrate a structural model of saving, consumption, and claiming behavior using a novel survey that includes hypothetical questions permitting us to identify key preference parameters.<sup>3</sup> Our “strategic survey” questions are fielded in a nationally representative online survey of U.S. residents in the American Life Panel (ALP), where we ask people when they plan to claim benefits under the system’s current rules. Using a moment-matching approach, we calibrate preference parameters such that optimal average claiming behaviors under the current Social Security system are in line with peoples’ claiming ages reported in the survey under the *status quo*. Next, we use our model to simulate how optimal claiming behavior would change if the same people were provided a policy alternative giving them their delayed benefits as a *lump sum*. These lump sums are designed to be actuarially fair, so that altering the form of payments has no impact on the Social Security system’s solvency. We also compare our model predictions with how survey respondents say that they would change their claiming ages if offered the lump sum treatment, and the results are very close. In other words, our model of rational utility-maximizing consumers with realistic preference parameters not only matches claiming patterns under current Social Security rules, but it does a good job of predicting potential responses to the lump sum policy alternative. Of most interest is the finding that the lump sum incentive would result in delayed claiming,

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<sup>2</sup> Some prior studies have examined retirement or claiming patterns under current Social Security rules (e.g., Coile, Diamond, Gruber, and Josten, 2002; Gustman and Steinmeier, 2005, 2015; Hubener, Maurer, and Mitchell, 2016; Shoven and Slavov, 2014; Yin, 2015), and research examining workers’ decisions to claim company pensions include Chalmers and Reuter (2012). The present paper, however, is the first to cast this decision in a fully calibrated life cycle model and test predictions out of sample.

<sup>3</sup> A similar approach is taken by Ameriks, Caplin, Laufer, and van Nieuwerburgh (2011) who use responses to hypothetical survey questions to calibrate key preference parameters in their structural model of long-term care and bequests.

especially by those who claim early under the *status quo*. We conclude with a discussion of the welfare effects of this potential reform as well as a smaller lump sum that could improve the Social Security system's solvency.

This is not the first study to suggest that lump sum benefits could be substituted in place of the delayed Social Security retirement credit. Using a non-representative survey of 176 respondents at the San Francisco International Airport and Giants baseball stadium, Fetherstonhaugh and Ross (1999) asked people if they would defer claiming their Social Security benefits from age 65 to 68 if doing so would result in increased lifelong benefits (an annual benefit of \$10,000 for life from 65 onwards, instead of \$12,500 for life if claimed at age 68), versus a second case where the delay would result in the same lifelong annual benefit amount plus a lump sum payment (an annual benefit of \$10,000 for life from 65, instead of \$10,000 for life if claimed at 68 plus a lump sum of \$25,000). While those lump sum amounts were not actuarially fair, three-quarters of the respondents preferred the lump sum option. A different study asked a representative sample of Americans how they would respond to an actuarially fair lump sum (Maurer, Mitchell, Schimetschek, and Rogalla, 2018a); in that survey, a large fraction of people responded that this would induce them to claim later, particularly among those who would take benefits early under the *status quo*. Nevertheless, that analysis did not build and calibrate a theoretical model of the claiming decision that can be used for policy analysis. Finally, a prior theoretical study (Chai, Maurer, Mitchell, and Rogalla, 2013) developed a lifecycle model of rational consumers who might defer Social Security if offered a lump sum payment instead of higher lifetime benefits, but that analysis did not calibrate the model to empirical data as we do here, nor compare simulated outcomes with strategic survey responses.<sup>4</sup>

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<sup>4</sup> There is also behavioral research evaluating whether providing prospective retirees with additional information could enhance people's understanding of Social Security claiming rules (Mastrobuoni, 2011; Liebman and Luttmer, 2015). Kostøl and Mogstad (2014) focus on individuals receiving disability benefits rather than regular retirement benefits as we do here. Other authors have examined alternative ways to encourage deferred retirement (Laitner and Silverman, 2012), but they did not evaluate the Social Security lump sum alternative we explore here.

Accordingly, in what follows we bring together these strands in the literature by developing a lifecycle model in which individuals optimally select their consumption, saving, work effort, and Social Security benefit claiming ages, and we calibrate it using key parameters generated from our strategic survey that allows us to identify key behavioral parameters. We begin with a brief overview of the US Social Security system's provisions regarding benefits under the current scheme and the alternative lump sum structure we analyze. We also discuss the implied returns attainable when delaying claiming benefits. The next section describes our life cycle model framework. Then we describe the survey from which we derive key preference parameters, and the following section compares model-predicted claiming behavior with the survey outcomes. Subsequently we show how the model replicates claiming age intentions under the lump sum alternative. Last, we study the sensitivity of claiming ages to the level of lump sum benefits and describe welfare outcomes, followed by concluding remarks.

### **Social Security Mechanics, Claiming Options, and their Financial Implications**

In the United States, Social Security old-age benefits are based on a worker's Average Indexed Monthly Earnings (AIME), calculated by averaging his indexed 35 highest earning years. The AIME is then converted into a Primary Insurance Amount (PIA) by applying a progressive benefit formula; this replaces 90/32/15 percent of the first \$816/next \$4,101/any remaining dollar amount of AIME up to a calendar-year-specific maximum taxable earnings (e.g. \$117,000 in 2014). The PIA represents the monthly retirement benefit payable for life if the individual claims his Social Security benefits at his Full Retirement Age (FRA); this is age 66 for birth cohorts 1943–1954, rising to 67 for those born 1960 or later (see also Social Security Administration, 2017, and Shoven and Slavov, 2012, 2014).

Currently, eligible workers may claim their old-age benefits at any age between 62 and 70.<sup>5</sup> Under current rules, which we call the *Status Quo*, benefits for those claiming prior to their Full Retirement Age are reduced by  $\frac{5}{9}$  percent per month, for up to 36 months of early claiming (i.e., 6.67 percent per year). For even earlier claiming, retirement benefits are reduced by an additional  $\frac{5}{12}$  percent. Hence, an individual with a FRA of 67 would receive a retirement benefit of  $\left(100 - 36 \cdot \frac{5}{9} - 24 \cdot \frac{5}{12}\right) \% \cdot PIA = 70\% \cdot PIA$  when claiming at age 62, i.e. 60 months earlier than his FRA. For those claiming later than their FRA, monthly benefits are increased by  $\frac{8}{12}$  percent per month of delayed claiming. Hence, an individual with a FRA of 67 would receive a retirement benefit of  $124\% \cdot PIA$  when claiming at age 70.

The current Social Security mechanics can be reframed as follows from the perspective of an individual age 62 contemplating whether to claim immediately or delay benefits: he can claim at age 62 and receive his reduced benefit for life, or he can delay claiming for one or more years, up to age 70. To illustrate, if he were entitled to \$10,000 per year at age 62, he could delay claiming one year and receive a higher annual benefit of \$10,714 from age 63 for life (see Table 1).<sup>6</sup> Delaying to age 70 would boost his annual benefit from the initial \$10,000 to \$17,714.

< Table 1 here >

An alternative policy that we examine in this paper would offer each worker a deferred benefit in the form of an actuarially fair lump sum for deferring claiming, *plus* his age 62 benefit from the later benefit start date onward. A similar proposal was recently discussed by House Ways and Means Chairman Rep. Sam Johnson and joined by Rep Adrian Smith; see Goss

<sup>5</sup> While it is technically possible to claim after age 70, under regular circumstances this is not beneficial to the individual. Hence we do not consider it further here.

<sup>6</sup> This can be calculated as  $\$10,000 \cdot \frac{100 - 36 \cdot \frac{5}{9} - 12 \cdot \frac{5}{12}}{100 - 36 \cdot \frac{5}{9} - 24 \cdot \frac{5}{12}}$ .

(2016, 2017).<sup>7</sup> For instance, under our *Lump Sum* approach, the example individual upon claiming would receive his baseline amount of \$10,000 for life plus the cash value of his benefit increase. Using the Social Security system's parameters, the lump sum for delaying claiming to age 63 would amount to \$11,556.<sup>8</sup> Delaying claiming to age 70 would increase the lump sum payment to \$102,300, on top of his baseline annual payment of \$10,000.

Deciding to delay claiming benefits is a financial decision where the individual forgoes current benefits in exchange for higher future benefits. To illustrate the implications of this choice, we again consider the example 62-year old contemplating his claiming options. Under the *Status Quo*, his decision to delay claiming by one year is equivalent to purchasing a one-year deferred annuity providing a lifelong benefit of \$714 per year in exchange for a one-time premium of \$10,000. Subject to survival until age 63, the implied return of this investment is 4.0 percent.<sup>9</sup> This return is calculated by identifying the interest rate at which the actuarial present value of the one-period deferred annuity is equal to the required premium of \$10,000. In other words, if life insurance companies use a lower interest rate to price annuities, the retiree receives a higher lifelong benefit by delaying Social Security for another year instead of using the \$ 10,000 to buy the deferred annuity from the life insurance company. By contrast, under the *Lump Sum* alternative, the foregone benefit at age 62 of \$10,000 buys him a one-period future cash amount of \$11,556 at age 63, implying a one-year return of 15.6 percent conditional on survival. In other words, if the retiree invested the \$10,000 in the capital market, the asset

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<sup>7</sup> The idea was to offer those who claimed Social Security benefits after their Normal Retirement Age (NRA) a lump sum equal to a portion of their delayed retirement credits in exchange for a lower monthly benefit thereafter. The fiscal impact analysis by Chief Actuary Goss (2017:1) assumed that 2/3 of men and 1/3 of women who would have claimed benefits after their NRA would take the lump sums in the counterfactual, and that very few early claimers would elect to claim later as a result of the plan. By contrast, our research (Maurer, Mitchell, Rogalla, and Schimetschek, 2018) shows that early claimers would defer their claiming ages by over one year, indicating even greater behavioral change than assumed by the actuaries.

<sup>8</sup> This is calculated based on Social Security's 2013 Trustees Report mortality table for the 1951 birth cohort converted to a unisex table as in Bell, Bye, and Winters (2008), and using a discount rate of 2.9 percent, which is Social Security's best estimate in their intermediate cost scenario in the 2013 and 2014 Trustees Reports (Social Security Administration, 2013, 2014).

<sup>9</sup> This computation relies on Social Security's mortality table for the cohort 1951, converted to a unisex table (see footnote 9). For returns from delaying claiming using sex-specific mortality rates and assuming a FRA of 66, see Hubener, Maurer, and Mitchell (2016).

must offer a guaranteed return of 15.6 percent to be equivalent with delaying benefit claiming for a Lump Sum.

Although the return numbers are not directly comparable, these calculations demonstrate the potential appeal of delaying claiming under both scenarios. Yet they do not speak to whether delayed claiming would be relatively more attractive under the *Lump Sum* or the *Status Quo* regimes. This is because each person's valuation of the tradeoff will also depend on his preferences with respect to time, leisure, elasticity of intertemporal substitution (EIS), and risk tolerance, as well as his subjective survival expectations. Additionally, people could face liquidity constraints, so they might need to work longer to subsist during the delay period, reducing utility.<sup>10</sup> To this end, we must build a life cycle model and calibrate it to determine how individuals might respond to the opportunity to have the higher benefit from delaying claiming paid as a lump sum.

### **The Model**

We develop a theoretical model of rational agents who optimally choose lifecycle consumption and work effort trajectories. Specifically, we build a discrete-time lifecycle model for individuals maximizing Epstein-Zin (1989) utility over a composite good of consumption and leisure.<sup>11</sup> Given their initial endowments of financial wealth, we posit that people optimally choose consumption, saving, and work effort trajectories, as well as the optimal claiming age for Social Security benefits under current rules. Individuals are modeled from age 62 ( $t = 1$ ) to age 100 ( $T = 39$ ), assuming that people have a time budget of 100 hours per week (Chai, Horneff, Maurer, and Mitchell, 2011). Between ages 62 and 70, people can decide to participate in the labor market by choosing to work for a discrete number of hours  $wh_t$  ( $\in$

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<sup>10</sup> For an empirical and theoretical analysis of how later claiming ages influence older workers' employment prior to retirement see, e.g., Hairault, Langot, and Sopraseuth (2010).

<sup>11</sup> Such a preference specification is parsimonious in the number of parameters, contains the traditional CRRA function as a special case, and offers good properties when matching model outcomes to empirical data; see for example Inkmann, Lopes, and Michaelides (2011).

{0,10,20,30,40,50,60}) per week, where we interpret 40 hours as full-time employment. The fraction of the time budget not dedicated to work is assumed to be leisure  $L_t (= 1 - \frac{wh_t}{100})$ . From age 70 onward, the time budget is fully devoted to leisure.

Given a choice of how many hours to work, the individual receives a gross annual income  $GAI$  of:

$$GAI_t = \frac{wh_t}{40} \cdot 12 \cdot AIME. \quad (1)$$

The  $AIME$  term represents the individual's average monthly full-time gross earnings, which we derive from the  $PIA$  by inverting the Social Security benefit formula. For simplicity, we assume that an individual's  $PIA$  does not depend on work effort decisions after age 62.<sup>12</sup> Gross income is reduced according to US tax laws to yield net annual income  $NAI_t$ .<sup>13</sup> Should the individual choose not to work ( $wh_t = 0$ ), he can either live off his financial wealth or retire permanently and claim Social Security benefits.

On claiming retirement benefits at age  $k (= 61 + t)$ , the individual will receive a stream of Social Security annuity payments ( $AB_k$ ) for life plus a single lump sum ( $LSB_k$ ) as of that age. This is calculated as:

$$AB_k = ABF_k \cdot PIA, \quad (2)$$

$$LSB_k = LSBF_k \cdot PIA,$$

where  $LSBF_k$  and  $ABF_k$  are claiming-age-specific adjustment factors. As there are no lump sum benefits in the *Status Quo*,  $LSBF_k$  is zero in this scenario. The lump sum benefit factors  $LSBF_k$  are calculated based on the Social Security 2013 Trustees Report mortality table for the

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<sup>12</sup> Cocco, Gomes, and Maenhout (2005), among others, show that labor income exhibits a hump-shaped profile over the work life, with earnings decreasing as people near retirement. The  $PIA$  is based on one's highest 35 years of earnings, which implies that late-life earnings have only a small impact on the typical worker's  $PIA$ .

<sup>13</sup> In particular, we apply tax-brackets, tax rates, and standard deduction amounts as of 2014) to derive  $NAI_t$  (see Internal Revenue Service, 2014). The tax brackets and associated tax rates are \$0 to \$9,075: 10%; \$9,076 to \$36,900: 15%; \$36,901 to \$89,350: 25%; \$89,351 to \$186,350: 28%; \$186,351 to \$405,100: 33%; \$405,101 to \$406,750: 35%; and \$406,751 or more: 39.6%. We use a standard deduction amount of \$6,200 to determine taxable income. In addition, we deduct before retirement the Social Security payroll tax of 6.2%, Medicare tax of 1.45%, and a city tax of 4%. After retirement, we set the tax rates equal zero, since due to generous deductions, most US households pay no taxes on Social Security benefits (see Social Security Administration, 2016).

1951 cohort, converted to a unisex table as in Bell, Bye, and Winters (2008), and a discount rate of 2.9 percent, which is Social Security's intermediate cost scenario (Social Security Administration, 2013, 2014). Table 2 presents the  $ABF_k$  and  $LSBF_k$  factors for all claiming ages under the Status Quo (left panel) and for the Lump Sum scenario (right panel).

< Table 2 here >

After work effort and income are determined each period, the individual decides how to allocate his financial resources between consumption  $C_t$  and saving  $S_t$ :

$$C_t + S_t = \begin{cases} W_t + NAI_t & \text{if } t + 61 < k \\ W_t + AB_k + LSB_k & \text{if } t + 61 = k \\ W_t + AB_k & \text{if } t + 61 > k, \end{cases} \quad (3)$$

s.t.

$$C_t > 0, \quad S_t \geq 0.$$

Savings are invested in the capital market and generate an uncertain gross returns  $R_{t+1}$ , assumed to independent and identically log-normal distributed with an expectation of 1.029 (in line with our discount rate assumption) and a standard deviation of 3.6%.<sup>14</sup> Hence, financial wealth in the subsequent period is given by:

$$W_{t+1} = S_t \cdot R_{t+1}. \quad (4)$$

We posit that the individual seeks to maximize lifetime utility derived from the composite good of consumption  $C_t$  and leisure  $L_t$  (as in Binsbergen, Fernández-Villaverde, Koijen, and Rubio-Ramírez (2012), among others) resulting in a recursively defined value function  $V_t$  as follows:

$$V_t = \left[ (C_t \cdot L_t^\alpha)^{1-\frac{1}{\phi}} + \beta \cdot E_t(p_{x,t}^s \cdot V_{t+1}^{1-\gamma})^{\frac{1-\frac{1}{\phi}}{1-\gamma}} \right]^{\frac{1}{1-\frac{1}{\phi}}}, \quad (5)$$

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<sup>14</sup> Our volatility calibration draws on parameterizations typically found in the lifecycle literature. Specifically, Cocco, Gomes, and Maenhout (2005) put the risk premium of an investment in a well-diversified portfolio of US stocks at 4% over a risk free interest rate of 2% and the volatility to around 16%. In our paper, the risky asset earns a risk premium of 0.9% over the 2% risk free return, which corresponds to a 22.5% investment in stocks with a volatility of  $0.225 * 0.16 = 0.036$ .

where  $E_t$  is the expectation operator. The model distinguishes between males and females by incorporating sex-specific subjective survival probabilities  $p_{x,t}^s$  equal to those underlying the unisex rates used in calculating the lump sum benefit. The value function depends on a set of preference parameters including the preference for leisure  $\alpha$ , the time preference rate  $\beta$ , the elasticity of intertemporal substitution  $\phi$ , and the coefficient of relative risk aversion  $\gamma$ . Calibrating these parameters is the objective of the next two sections.

To maximize lifetime utility, the individual determines his optimal policies regarding consumption, leisure, and claiming age, all of which depend on the continuous state variables wealth and  $PIA$ , as well as on the discrete claiming age state variable. As is conventional, we solve the optimization problem using backward induction over a discretized state space. Using the optimal life cycle policies, we then derive the expected model-based claiming behavior by conducting a forward simulation of 1000 life cycles for each individual in our empirical survey based on the individual's sex, initial combination wealth  $W_1$ , and Primary Insurance Amount  $PIA$ .

### **Survey Evidence on Claiming Behavior**

To evaluate how individuals evaluate alternative claiming patterns under Social Security, we designed and fielded a survey using RAND's online American Life Panel (ALP). Our nationally representative sample consists of 2,428 respondents age 40-70, for whom we first compute each respondent's anticipated monthly Social Security benefit if he were to claim at each age from 62 to 70 based on his own earnings history and the *status quo* rules.<sup>15</sup> Using this individualized information, each respondent was then asked to report his expected claiming age (i.e., the *Status Quo* claiming age). Next, we presented each respondent with the benefit alternatives under the *Lump Sum* scenario, again tailored to his own earnings history, and then

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<sup>15</sup> We generated  $PIA$  estimates for each respondent by asking a series of questions on the respondent's earnings history which was then fed into the benefit calculator on the Social Security's website.

we asked him to report his expected claiming age under the new option. In the latter case, he was told to assume that he would receive lifelong monthly income in the amount of his age 62 Social Security benefit from his claiming date forward, plus a lump sum payable as of the *Lump Sum* claiming age. The lump sum amount was computed to be equal to the actuarial present value of his delayed retirement credit. In addition, our survey module gathered information on financial wealth, preferences, and risk attitudes.

The specific questions posed under the *Status Quo* set of rules were as follows:

In the next few questions, we are going to ask you to make a number of choices about Social Security benefits. Please assume that all amounts shown are after tax (that is, you don't owe any tax on any of the amounts we will show you). Think of any dollar amount mentioned in this survey in terms of what a dollar buys you today (because Social Security will adjust future dollar amounts for inflation).

For the sake of these questions, **assume that you are currently age 62 and single**<sup>16</sup>. You are thinking about when to claim your Social Security benefit.

The Social Security system allows you to claim your benefit anytime between age **62** and **70**. On average, the Social Security system will neither lose nor make money no matter when people claim their benefit. If you claim your benefit at age **62**, you will receive an estimated monthly amount of  $\{\text{SocSec62benest}\}$ <sup>17</sup> for life.

Please answer the following questions about the choice you would make:

Now imagine you have the following choice:

**Either**

- You can claim your Social Security benefit at age **62** and receive that \$  $\{\text{SocSec62benest}\}$  monthly payment for life.

**Or**

- You can claim your Social Security benefit at a later age and receive a **higher monthly payment** from that age on for life.

Assume that you are free to choose your work effort (hours per week) until you claim your benefit. Based on this information, at what age would you plan to claim your Social Security benefit?

Having been informed about what his benefits would be under the current rules, each respondent then would click his mouse on a scale representing the array of claiming ages in

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<sup>16</sup> That is, we specifically instructed respondents to assume that they were single, to limit the survey to primary old-age benefits.

<sup>17</sup> The variable  $\{\text{SocSec62benest}\}$  represents our estimate of each respondent's estimated lifelong monthly social security benefit when claimed at age 62. We calculated this by adjusting his PIA back to age 62 from his FRA, using the appropriate adjustment factors which depend on his year of birth (see <http://www.ssa.gov/oact/quickcalc/earlyretire.html>). If a respondent indicated he believed he would never receive Social Security because of a short earnings history (fewer than 10 years), we used HRS data to impute to him a PIA for someone with similar age, sex, and education, and marital status (as in Brown, Kapteyn, Luttmner, and Mitchell, 2016). If the respondent indicated he thought that the system would not be around to pay him benefits, we asked him to assume it would, for the purpose of the analysis.

monthly steps from age 62 to age 70. Upon clicking, he was then shown his selected claiming age as well as the corresponding monthly benefit payable for life from that age forward. He then had the opportunity to submit that response or change and submit a new response.<sup>18</sup>

Next we asked each respondent about his expected claiming age under the lump sum scenario.<sup>19</sup> For instance, in the *Lump Sum case*, if the individual deferred claiming from age 62, he would receive a lump sum at his later claiming date plus monthly benefits in the amount of his age-62 benefit from that date onward for life. The following questions elicited the desired claiming age under this alternative scenario:

Next we would like to show you some different questions about Social Security claiming choices. As before, please assume that all amounts shown are after tax, and think of any dollar amount in terms of what a dollar buys you today. Again, on average, the Social Security system will neither lose nor make money no matter when benefits are claimed.

Please continue to assume that you are currently age 62 and single. You are still thinking about when to claim your Social Security benefit.

Now, imagine that you had the following choice:

**Either**

- You can claim your Social Security benefit at age **62** and receive that \$ {SocSec62benef} monthly payment for life.

**Or**

- You can claim your Social Security benefit at a later age and receive the same monthly payment of \${SocSec62benef} from that age on for life, **plus an additional lump sum payable at that later claiming age.**

Assume that you are free to choose your work effort (hours per week) until you claim your benefit. Based on this information, at what age would you plan to claim your Social Security benefit?

Again, the respondent was shown his bespoke monthly benefit and lump sum amount corresponding to the claiming age selected, and then he could submit or change his selection.

Table 3 reports sample means and standard errors for claiming ages under the *Status Quo* and the *Lump Sum* alternative, along with summary data on survey respondents' financial

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<sup>18</sup> For survey screenshots see Figures OA1-4 in Maurer, Mitchell, Rogalla, and Schimetschek (2018b).

<sup>19</sup> Specifically, the lump sum was calculated as the actuarial present value at the claiming age of the increase in lifelong monthly retirement benefits (based on cohort-specific FRA factors according to the current Social Security rules) over the lifetime benefits received when claiming at age 62 (or at the FRA in case of the *Delayed Lump Sum* scenario). Annuity factors used the mortality probabilities in the Social Security's Trustees Report (SSA, 2013), transformed into unisex rates assuming 1,000 females for 1,050 males in every birth cohort (Bell, Bye, and Winters, 2008). We converted yearly to monthly rates assuming a constant number of deaths per months (i.e. uniform distribution of deaths). The interest rate to discount future payments was set at 2.9% p.a. in accord with the Social Security's Trustees Report interest rate for the intermediate cost scenario (SSA, 2013).

wealth and PIAs. These values are presented for the full set of respondents, as well as for two subgroups of respondents disaggregated according to their *Status Quo* claiming ages: the *Early Claimers* indicating an expected claiming age below age 66 (N = 1,308) and the *Late Claimers* who expected to claim from age 66 (N = 1,120) onwards. The expected Status Quo claiming age for the full sample averaged 65.7, a bit higher than current actual claiming ages: that is, the mean claiming age in 2016 for men (women) was 64.6 (64.5) as reported by the Social Security Administration (2017: Table 6.B5). This is reasonable as our sample is relatively young and there has been a steady upward trend in claiming ages for the last two decades (Munnell and Chen, 2015). Additionally, the high correlation between planned and realized claiming ages in the Health and Retirement Study reported by Brown, Kapteyn, and Mitchell (2016) supports the view that our respondents' indicated claiming ages will align with their actual claiming behavior.<sup>20</sup>

< Table 3 here >

Table 3 also shows that the *Lump Sum* offering prompts deferred claiming by 0.4 years for the full sample. This result is driven by the *Early Claimers* who reported a baseline mean expected claiming age of 63.7 under the *status quo* but substantially increased their reported mean claiming age by about 0.9 years to age 64.6 under the *lump sum* treatment. By contrast, *Late Claimers* indicated that they would claim earlier by about 0.2 years, a decrease from 68.1 to 67.9.

Table 3 further reports that *Early Claimers* have significantly lower mean financial wealth and PIAs (\$82,790 and \$1,600) than do *Late Claimers* (\$100,050 and \$1,700). Nevertheless, on average, *Early Claimers* have sufficient assets to support delayed consumption and deferred claiming for at least a few years under the *status quo*, if they wished to do so.

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<sup>20</sup> See also Johnson, Smith, and Haaga (2013) who trace a steady upward shift in both men's and women's peak claiming ages for Social Security.

In sum, trading an annuity increase for a lump sum has the largest impact on delayed claiming for those who, under the current rules, would take their benefits before the Full Retirement Age. Since, in line with our survey data, more than half of Americans today claim their benefits prior to their Full Retirement Age, this type of lump sum policy would appear to be quite appealing to many.

### Calibrating Preference Parameters to Match Status Quo Claiming Behavior

Based on our strategic survey results, we next calibrate the preference parameters for risk aversion, time preference, leisure, and willingness to shift consumption across time. To this end, we employ a distributional matching approach<sup>21</sup> to derive for each of our two claiming age subgroups, *Early Claimers* and *Late Claimers*, the optimal parameter set that matches the model-predicted claiming age distribution with their survey responses under the *Status Quo* scenario. Using a global optimization routine from the NAG Library for Matlab, candidates for the optimal set of parameters are evaluated by first solving the life cycle optimization problem and then simulating the life cycle paths for each individual in the ALP survey, based on the optimal controls for that person's claiming age subgroup. The model-based, simulated cumulative claiming age distribution function  $F_{model}(x)$  is then compared to its survey-based, empirical counterpart  $F_{empirical}(x)$ ,  $x \in [62, 63, \dots, 70]$ . The optimal preference parameter set  $(\gamma^*, \beta^*, \alpha^*, \phi^*)$  for each claiming age subgroup is identified as the one that results in the Kolmogorov-Smirnov test statistic being minimized. Formally,

$$(\gamma^*, \beta^*, \alpha^*, \phi^*) = \arg \min_{\gamma, \beta, \alpha, \phi} \left( \sup_x |F_{model}(x) - F_{empirical}(x)| \right) \quad (6)$$

Figure 1 displays the optimal simulated and the empirical cumulative distribution functions for *Early* and *Late Claimers*.

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<sup>21</sup> See for instance Love (2010); Inkmann, Lopes, and Michaelides (2011); and Kim, Maurer, and Mitchell (2016).

Table 4 summarizes the results of our optimization exercises, providing the optimal preference parameter set for each claiming age group, the corresponding values of the Kolmogorov-Smirnov test statistic, the probabilities that the optimally calibrated model correctly predicts the SQ claiming age group for an individual, as well as the deviations in mean SQ claiming ages between the model and the survey.

< *Figure 1 and Table 4 here* >

For *Early Claimers*, the results of life cycle model best fit the survey data when the risk aversion parameter is  $\gamma = 5.3$ , the time preference parameter is  $\beta = 0.87$ , the leisure preference parameter is  $\alpha = 2.51$ , and the EIS parameter is  $\phi = 0.25$ . For *Late Claimers*, the optimal parameter combination is  $\gamma = 7.54$ ,  $\beta = 0.99$ ,  $\alpha = 1.3$ , and  $\phi = 0.15$ . Given these parameters, the model output fits the survey based claiming age distribution very well. For individuals in the *Early Claimers* subgroup, the model correctly predicts the claiming age subgroup in 80% of the cases, and for individuals in the *Late Claimers* subgroup, the ratio increases to 83%. Optimal preference parameters deviate measurably across claiming age subgroups. The leisure preference parameter decreases substantially as the baseline claiming age rises. This is a plausible result, since those who delay claiming will generally have to work longer in order to finance consumption during the delay period. Accordingly, individuals who optimally claim late exhibit lower leisure preferences. This result is also in line with prior work by Chai, Horneff, Maurer, and Mitchell (2011), who reported that expected claiming ages increase if leisure preferences decrease. Overall, our leisure parameters are similar to those used in other studies. Chai, Horneff, Maurer, and Mitchell (2011) use  $\alpha = 1.3$  to describe the aggregate claiming age distribution over time. Low (2005) uses an effective leisure preference parameter of  $\alpha = 1.5$ , while Laitner and Silverman (2012) use  $\alpha = 1.78$ .<sup>22</sup>

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<sup>22</sup> In particular, Low (2005) used the specification  $C^{0.4}L^{0.6}$  for the composite consumption and leisure function, and Laitner and Silverman (2012) used  $C^{0.36}L^{0.64}$ . As strictly monotonic transformations are order-preserving, these specifications correspond to  $C^1L^{1.5}$  and  $C^1L^{1.78}$ , respectively.

Claiming ages are also higher for the more patient and more risk-averse respondents, while the less patient and less risk-averse respondents opt for earlier claiming. This is in line with the literature and also with evidence from our ALP module. In the survey, we evaluated risk tolerance based on a standardized index using respondents' answers to six questions regarding their willingness to take risk (as in Maurer, Mitchell, Rogalla, and Schimetschek, 2018b). The correlation coefficient between the *Status Quo* claiming age and the risk aversion index was positive and significant (0.143), implying that more risk-averse individuals prefer to claim later, so to receive the additional longevity protection afforded by the higher Social Security benefit paid at later ages. We were also able to distinguish more patient from less patient individuals: the former indicated they had relatively long planning horizons, while the latter indicated they had shorter horizons (i.e., some stated they used a 5+year planning period when making financial decisions, while others used fewer than five years). Impatient individuals also indicated they would immediately spend most of a windfall gain if it were available ("High Spending"). Claiming age and the long-term planning indicator were also positively and significantly correlated (0.067), whereas the High Spending variable was negatively and statistically significantly correlated with the *Status Quo* claiming age (-0.091). In other words, impatient respondents were more likely to claim their benefits at earlier ages.

Our EIS estimates also align reasonably well with those reported in the literature. Piazzesi, Schneider, and Tuzel (2007) work with an EIS of 0.2, drawing on a seminal paper by Hall (1988). In line with this, a metastudy by Havranek (2015) on EIS reported in the literature puts the average EIS for micro studies at 0.2 on average and at 1/3 for asset holders specifically, after correcting for reporting bias.<sup>23</sup> Interestingly, the optimal EIS parameters are close to those implied by CRRA preferences under the optimal risk aversion parameters. Under CRRA, the

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<sup>23</sup> For an international comparison of EIS estimates see, for example, the metastudy by Havranek, Horvath, Irsova, and Rusnak (2015).

EIS is the inverse of the risk aversion, i.e.  $\phi = \gamma^{-1}$ . Hence, the implied CRRA EIS would have been  $5.3^{-1} = 0.19$  for *Early Claimers* and  $7.54^{-1} = 0.13$  for *Late Claimers*.

Overall claiming ages were higher for the more patient and risk-averse respondents with lower leisure preferences, while the less patient and risk-preferring respondents with high leisure preferences opted for earlier claiming ages. The calibrated parameters are plausible, in line with the literature and also consistent with empirical evidence from the ALP survey.

Having fully calibrated our life cycle model, we can now examine how well our utility-maximizing decision making framework tracks the *Status Quo* claiming age choices in our ALP module. To this end, Table 5 presents average empirical and model-derived *Status Quo* claiming ages for the full sample, as well as for *Early* and *Late Claimers* separately. Results reveal a very close match for all groups. For the full sample, the model-predicted claiming age averages 65.6 years, 0.1 years less than empirical mean claiming age. For the *Early* and *Late Claimer* subgroups, the model predicts expected claiming ages of 63.6 and 67.9 years, underestimating survey data by 0.1 and 0.2 years, respectively.

< Table 5 here >

We also provide results for subsets of persons differentiated by household wealth and *PIA* level (i.e., our model's state variables). As noted above, there was no clear-cut empirical relationship between wealth or benefit levels and expected claiming ages, but the model, by contrast, predicts that expected claiming ages generally increase with wealth and retirement benefits. This is theoretically plausible, inasmuch as wealthier households can delay claiming Social Security benefits more and still maintain a given level of consumption without necessarily having to work much more and forego too much leisure. Nevertheless, people with

higher *PIAs* also have a higher opportunity cost of early retirement, so having a higher *PIA* provides a larger incentive to continue working and generally results in later claiming.<sup>24</sup>

### **Predicted vs Empirical Claiming Behavior under the Lump Sum Policy**

Having calibrated our model so that it matches *Status Quo* claiming age results in the survey, we next evaluate how the *Lump Sum* approach would change expected claiming ages using out-of-sample model predictions, and then we compare these results with survey responses. To this end, we again solve the life cycle optimization problem for *Early* and *Late Claimers* using the optimal preference parameters in

Table 4, but now we replace the *Status Quo* Social Security regime with the *Lump Sum* setup.<sup>25</sup> Subsequently, 1000 life cycle paths are again simulated for each individual in the ALP survey using the optimal controls for that person’s claiming age subgroup. Results appear in Table 6 which reports average differences between expected *Status Quo* and expected *Lump Sum* claiming ages for both the empirical and model-based datasets. We also provide results for subsamples differentiated by household wealth and *PIA* levels.

< Table 6 here >

A key finding is that the model-generated claiming ages under the *lump sum* approach are remarkably similar to those reported by survey respondents when asked to predict their own claiming ages under the reform. It should be emphasized that the model calibration was based entirely on the *Status Quo* evidence and did not use the survey data for the *Lump Sum* scenario. In other words, this is a true “out of sample prediction.” For the full sample, the model predicts

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<sup>24</sup> We also checked whether our model tracks work effort reasonably well. For instance, under the *status quo*, the model predicts an average additional 2.5 years of full-time work beyond age 62 for the full sample (calculated as the sum of weekly work hours selected in each year prior to claiming divided by the number of years before claiming and by 40 – for full time work—and then averaging over all 2,428 individuals). This is close to the survey, where respondents reported they would work full-time for an additional 2.9 years, on average. Our model also tracks weekly work hours well. For instance, the model predicts that 33% of the simulated individuals work 40+ hours per week (vs. 39% in the survey), at age 62. Part-time work is also closely predicted, with 0/7/9% of the individuals working 10/20/30 hours per week respectively, compared to 2/15/17% in the survey.

<sup>25</sup> Technically, switching the model from the *Status Quo* to the *Lump Sum* setup only requires using the  $ABF_k$  and  $LSBF_k$  factors from the *Lump Sum* column instead of the *Status Quo* column in Table 2.

an overall rise in the expected claiming age of 0.4 years, which we also find in our survey data. Disaggregating into the two subgroups, results are a bit more dispersed. For *Early Claimers*, our model predicts a lump sum-induced claiming age increase of 0.5 years. That is, the model underestimates the average expected claiming age increase in the survey by about 0.4 years. For *Later Claimers*, on the other hand, the model predicts an increase in claiming age of 0.3 years, while survey-based claiming ages decline by 0.2 years.

When we disaggregate results by wealth, the survey data reveal no significant impact of financial endowments on changes in claiming ages. By contrast, our model predicts that wealthier households would generally delay claiming more than their poorer counterparts. Given the overall low EIS, being able to smooth consumption over time is especially valuable. Accordingly, households will find the substantial lump sum payments appealing in exchange for longer delays only when they have sufficient own wealth to balance pre- and post-claiming consumption. Looking at the full data set, for example, those with low wealth will delay claiming by only an additional 0.2 years when offered the lump sum, while those with wealth exceeding \$100,000 are projected to delay claiming by an additional 0.7 years.

In the survey data, the level of retirement benefits also has no significant impact on the lump sum-induced claiming age change. Nevertheless, the model predicts an overall positive relation between *PIA* and the claiming age delay across all groups.

We conclude this section with a brief analysis of the welfare implications of offering actuarially fair delayed claiming lump sums. To this end, we determine the windfall payment required under the *Status Quo* at age 62 that would provide the individual with the same lifetime utility as achieved under the *Lump Sum* scenario. That is, for each individual  $i$ , we are interested in  $\Delta W_i$  such that  $V_{1,i}^{LS}(W_{1,i}) = V_{1,i}^{SQ}(W_{1,i} + \Delta W_i)$ , where  $V$  is the value function in equation (5). Positive (negative) values of  $\Delta W_i$  imply that the *Lump Sum* alternative provides a welfare gain (loss). Across the full sample, the median change in welfare is about equal to zero, with a

standard deviation of about \$27,000. Hence the policy reform is welfare neutral overall, though there is, of course, substantial heterogeneity across individuals.

Finally, we briefly study the impact of heterogeneity in subjective mortality rates across the two claiming age subgroups. To this end, we determine for each of the  $N = 2,428$  individuals in our dataset the constant factor by which 1-year survival rates from the Social Security table must be adjusted to produce long-term survival rates matching the subjective probabilities of surviving to a distant target age reported in the ALP survey.<sup>26</sup> We then calculate the average adjustment factor for each claiming age subgroup and find that the subjective 1-year survival rates of early claiming females (males) are about 2.2% (3%) lower than those of their late claiming counterparts, who in turn have marginally lower subjective survival rates than those derived from the Social Security tables. Using these adjusted survival probabilities, we repeat the analyses in Tables 5 and 6. We find that lower survival probabilities reduce claiming ages under both alternatives, but the effect is more pronounced under the *Status Quo* than under the *Lump Sum* alternative. Consequently for the full sample, the average claiming age under the *Lump Sum* alternative exceeds that under the *Status Quo* scenario by 0.6 years, vs. the 0.4 years reported in Table 6. We also find that the difference in lump-sum induced delays in claiming between *Early Claimers* and *Late Claimers* increases to 0.3 years, vs. 0.2 years in Table 6. Therefore, introducing heterogeneity in survival rates across claiming age subgroups amplifies our main finding that the *Lump Sum* alternative has a more pronounced impact on claiming behavior of the *Early Claimers* than on that of *Late Claimers*.

### **Claiming Behavior under Less-Than-Actuarially-Fair Lump Sum Benefits**

Thus far, we have shown that our calibrated model implies an average delay in claiming Social Security benefits under the *Lump Sum* regime of just under half a year. We next turn to

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<sup>26</sup> For technical details see Maurer, Mitchell, Rogalla, and Schimetschek (2018a, note 23).

the question of how sensitive claiming decisions might be to the level of lump sum benefit offered. While the ALP survey only solicited new claiming ages assuming actuarially fair lump sums, we can use the calibrated lifecycle framework to predict changes in claiming in response to alternative lump sum values. To do so, we undertake a final set of lifecycle optimizations and simulations using the preference parameters in

Table 4, but now we determine claiming age changes for lump sum benefits set below the actuarially fair levels.<sup>27</sup> Though we are not advocating this for Social Security, many retirement systems have offered less than fair lump sums. For instance, Warner and Pleeter (2001) found that lump sums worth only half of the offered annuity values were preferred by over half of the US military officers offered them (and more than 90 percent of enlisted personnel). The State of Illinois has reviewed bills offering to convert retiree benefits into lump sums worth 75% of the present value of their defined benefit pensions (Finke, 2016). The City of Philadelphia has also considered lump sum buyouts worth about half of the annuity values to help solve the city's substantial pension underfunding problem (Ballantine, 2016).

Results appear in Figure 2 which depicts model-projected average *Lump Sum* claiming ages for lump sums ranging from 100% to 75% of the actuarially fair amount. Interestingly, as less-generous lump sums are offered, this barely changes expected claiming ages for a reasonable range. For instance, if the lump sum were reduced to 90 percent of its actuarially fair level, average claiming ages would fall by about one month relative to the fair lump sum outcome. Thereafter, if the level declined more, there would be a substantial decline in optimal expected claiming ages. For instance, at 80 percent, the average claiming age is about 64.9, or one year earlier than with the fair lump sum.

< Figure 2 here >

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<sup>27</sup> The *Lump Sum* Social Security option may also be attractive at a less-than-actuarially fair level, given substantial policy uncertainty regarding future Social Security (Luttmer and Samwick, 2018). In fact, Brown, Kapteyn, Luttmer, and Mitchell (2016) asked people directly how much they would be willing to pay for \$100 additional Social Security income, and the vast majority of respondents indicated values much below the actuarially fair amount.

An interesting “tipping point” occurs when the lump sum amounts to around 87 percent of the actuarially fair level. In this range, the expected claiming age drops to the average expected *Status Quo* claiming age in our empirical survey (dotted line in Figure 2). Obviously a 13 percent reduction in the lump sum would have substantial welfare effects, as it would reduce lifetime consumption. Nevertheless, the fact that people would delay claiming for a lump sum up to 13 percent below the fully actuarially equivalent indicates the range over which benefit claiming ages could be induced to rise.<sup>28</sup>

## Conclusions

This paper evaluates how to encourage delayed benefit claiming under Social Security, namely by providing older workers a cash lump sum if they defer claiming their Social Security benefits. In the U.S. context, this would involve converting the delayed retirement credit now used to boost the monthly benefit check into a partial lump sum payment at the deferred claiming date. In other words, instead of forcing people to work longer, this approach provides substantial cash incentives without imposing additional solvency concerns or requiring additional system subsidies.

We evaluate this reform using our lifecycle model in which individuals optimally select their consumption, saving, and work effort, including a rich variety of institutional details including taxes and Social Security rules regarding benefit claiming ages. We calibrate the model’s key preference parameters using a distributional matching approach to align the model-predicted claiming age distribution to that generated by a novel survey instrument that includes hypothetical questions permitting us to identify key behavioral parameters. This provides the basis for us to simulate expected retirement benefit claiming behaviors under current Social

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<sup>28</sup> An analysis conducted under the auspices of the AARP (Mitchell and Maurer, 2017) using a microsimulation model implied that the Lump Sum would not alter the Social Security system’s solvency markedly, nor would it change poverty rates. Moreover the low and middle income groups would accumulate higher nest eggs under the Lump Sum option. This is an interesting result inasmuch as lower-paid individuals are more likely to value the additional assets in retirement. Accordingly, the Lump Sum reform outlined here could have positive distributional consequences overall without costing the system more money.

Security rules, and we show that our rational life cycle model closely replicates observed claiming outcomes. Specifically, this matching exercise produces simulated average claiming ages under the current rules that deviate from the survey result by only 0.1 years.

Next we use the model to simulate how people would alter their claiming behavior if a portion of their Social Security benefits – the part currently paid as an additional lifetime annuity beyond that payable at age 62 – were exchanged for an actuarially fair lump sum. Unlike many studies that calibrate models to empirical data and subsequently conduct simulation analyses for policy purposes, we are also able to compare the “out of sample” model predictions to what people say they would actually do, since our survey also elicited claiming changes in the event of such a reform. We find that the Lump Sum reform would generate an increase in the average claiming age of 0.4 years if survey respondents were offered the actuarially fair lump sum. Interestingly, the simulated response is remarkably similar to the average increase reported in the survey. Not only does the model predict the average claiming age response to lump sum incentives reasonably well on aggregate, it also correctly predicts that those claiming early under the current rules would be the ones to delay claiming more when offered the lump sum, compared to those who currently claim later. As an additional policy exercise, we study the claiming age sensitivity to less generous lump sum amounts. We find that simulated claiming ages are still higher than under the *Status Quo* for lump sums worth about 13 percent less than the actuarially fair value. Thus our contribution is to develop and calibrate a theoretical life cycle model using experimental evidence from a strategic survey on a nationally representative sample of older Americans. Moreover, our model can be used to predict out-of-sample responses to reforms similar to those actively being debated by US policymakers.

While a formal welfare analysis is beyond the scope of this paper, there is evidence that this proposal could benefit the most vulnerable. In a distributional analysis of the lump sum reform, Mitchell and Maurer (2018) drew on results from a DYNASIM microsimulation of the policy, using two benchmarks: a ‘scheduled’ and a ‘payable’ benefit/tax scenario. ‘Scheduled’

refers to benefit formulas and tax revenues given current law, though these cannot be paid when the system runs short of money around 2032. The ‘payable’ benchmark refers to benefit amounts reduced to the levels that could be paid under currently scheduled taxes; this would require a benefit reduction of 25-30% for all current and future retirees from about 2032 (Social Security Trustees, 2016). It should be noted that DYNASIM does not integrate life cycle optimization for the millions of observations it tracks, nor does it link results into a macro model. Nevertheless, it is informative about likely directions of change under the lump sum reform we have described. Specifically, the analysis demonstrated that poverty rates projected for those age 62+ were just modestly higher (0.03%) than for both benchmarks; incomes for those 62+ rose by education, particularly for the least educated; and retirement wealth increased most for those in the lowest income quintile.

Early retirement is commonly acknowledged as a risk factor that endangers financial wellbeing at advanced ages, and reforms have been proposed to alleviate the problem including mandating higher retirement ages or cutting early retirement benefits. As an alternative, we have explored whether and how lump sum incentives might encourage later claiming. Our calibrated model confirms that offering people actuarially fair lump sums could incentivize many to delay claiming by as much as half a year, without needing to rely on benefit cuts to get them to do so.

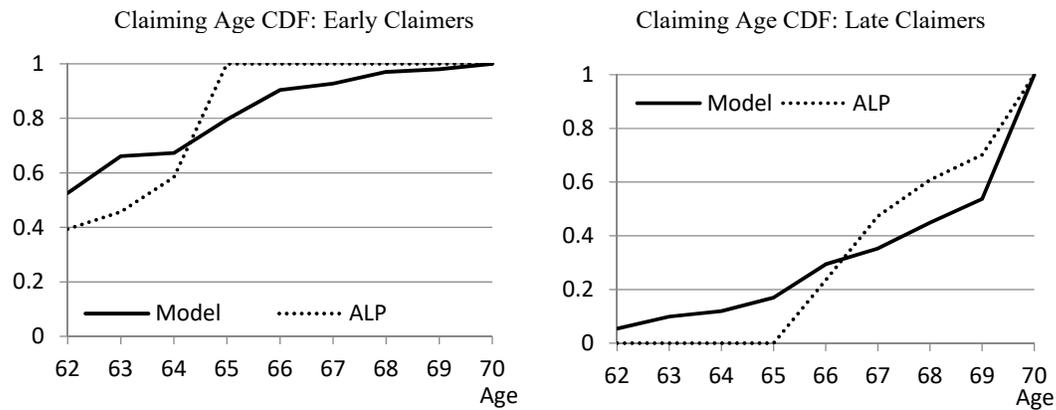
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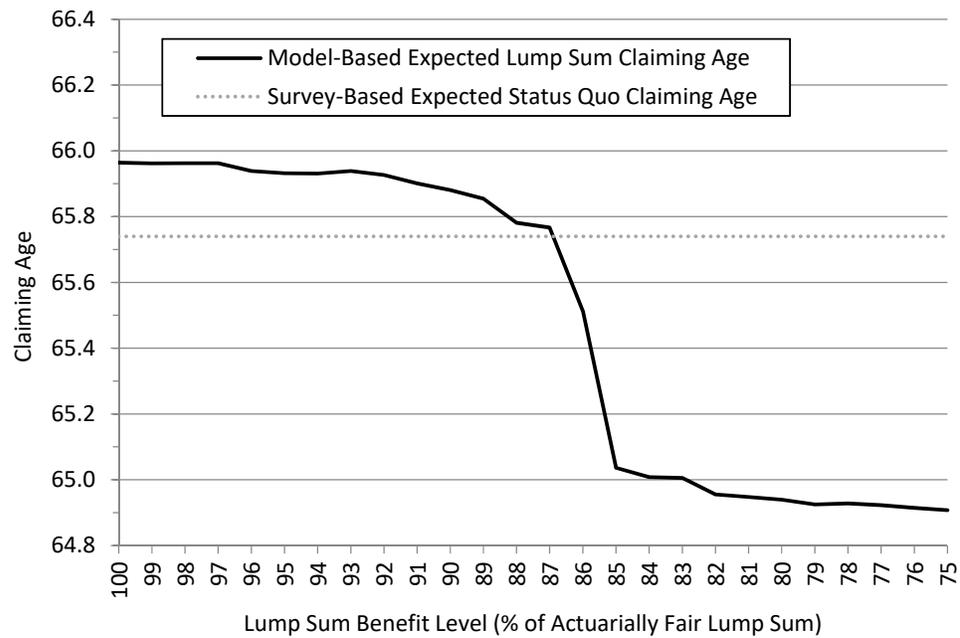
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**Figure 1: Preference Parameter Calibration: Simulated versus Empirical Cumulative Claiming Age Distribution Function (CDF)**



Notes: For each claiming age group, the figures report the cumulative distribution functions of the Status Quo claiming ages as empirically observed in ALP survey data (dotted lines) and as predicted by our life cycle model under optimal preference parameter sets (solid lines). Early Claimers have surveyed baseline claiming ages below age 66; Late Claimers have surveyed baseline claiming ages between ages 66 and 70. For Early Claimers,  $\alpha^* = 2.51$ ,  $\beta^* = 0.87$ ,  $\gamma^* = 5.30$ , and  $\phi^* = 0.25$ , resulting in a maximum distance between simulated and empirical CDF of 0.2. For Late Claimers,  $\alpha^* = 1.30$ ,  $\beta^* = 0.99$ ,  $\gamma^* = 7.54$ , and  $\phi^* = 0.15$ , resulting in a maximum distance between simulated and empirical CDF of 0.17. Source: Authors' calculations.

**Figure 2: Claiming Ages under Less-Than-Actuarially-Fair Lump Sums**



Notes: This figure depicts average expected claiming ages for alternative values of the *Lump Sum* benefit. The value of 100% refers to an actuarially fair lump sum, under which the average claiming age is 65.6. The survey-based average expected claiming age under the *Status Quo* is 65.7. Source: Authors' calculations.

**Table 1: Illustrative Example: Benefit Streams and Delayed Claiming Returns to Alternative Claiming Ages**

Claiming Age	Benefit Streams			Implied Returns		
	<i>Status Quo</i>	<i>Lump Sum Alternative</i>		<i>Status Quo</i>	<i>Lump Sum Alternative</i>	
	Annuity	Annuity	Lump Sum			
62	10,000	10,000	+	0	-	-
63	10,714	10,000	+	11,556	4.0	15.6
64	11,429	10,000	+	22,539	2.5	4.6
65	12,381	10,000	+	36,593	5.1	12.5
66	13,333	10,000	+	49,853	4.0	7.0
67	14,286	10,000	+	62,308	3.0	4.1
68	15,429	10,000	+	76,635	3.9	6.0
69	16,571	10,000	+	89,970	2.7	3.8
70	17,714	10,000	+	102,300	1.7	2.3

Notes: Under the *Status Quo*, the annuity paid is the lifetime Social Security annual benefit at alternative claiming ages for an illustrative individual having an age 62 annual benefit of \$10,000. The Implied Return represents the expected internal rate of return (subject to survival to claiming age) of delaying claiming for one additional year. Under the *Lump Sum* alternative, the annuity represents the lifetime annual benefit payable from Social Security for alternative claiming ages for the same illustrative individual. The *Lump Sum* column represents the one-time benefit payable at the delayed claiming age. The *Implied Returns* columns represent the one-period return of delaying an additional year under the *Status Quo* or the *Lump Sum* alternative. Source: Authors' calculation based on benefit adjustment factors reported in Social Security Administration (2017).

**Table 2: Annuity and Lump Sum Benefit Adjustment Factors**

Claiming Age $k$	<i>Status Quo</i>		<i>Lump Sum</i>	
	$ABF_k$	$LSBF_k$	$ABF_k$	$LSBF_k$
62	0.700	0	0.7	0.000
63	0.750	0	0.7	0.809
64	0.800	0	0.7	1.578
65	0.867	0	0.7	2.562
66	0.933	0	0.7	3.490
67	1.000	0	0.7	4.362
68	1.080	0	0.7	5.364
69	1.160	0	0.7	6.298
70	1.240	0	0.7	7.161

Notes: This table provides the key parameters used to compute actuarially fair lump sums under the Social Security rules. The Annuity Benefit Factor ( $ABF_k$ ) represents the lifelong annual retirement benefit as a multiple of the annualized Primary Insurance Amount ( $PIA$ ) for claiming age  $k$ . The Lump Sum Benefit Factor ( $LSBF_k$ ) represents the lump sum retirement benefit paid at claiming age  $k$  as a multiple of the annualized Primary Insurance Amount. Source: Authors' calculations based on benefit adjustment factors from Social Security Administration (2017).

**Table 3: ALP Survey Results (Means) for Claiming Age under the *Status Quo* and the Lump Sum Scenarios**

	(1) Full Sample	(2) <i>Early</i> <i>Claimers</i>	(3) <i>Late</i> <i>Claimers</i>	p-Value (3) – (2)
Claiming Age (in years)				
(a) <i>Status Quo</i>	65.7 (0.054)	63.7 (0.04)	68.1 (0.047)	
(b) <i>Lump Sum</i>	66.1 (0.052)	64.6 (0.056)	67.9 (0.057)	
(b) – (a)	0.4	0.9	– 0.2	0.000
p-Value (b) – (a)	0.000	0.000	0.000	
Wealth (in \$000)	90.75 (2.082)	82.79 (2.747)	100.05 (3.155)	0.000
PIA (in \$000)	1.65 (0.012)	1.60 (0.016)	1.70 (0.019)	0.000
<i>N</i>	2,428	1,308	1,120	

Notes: This table displays mean claiming ages (in years) under the *Status Quo* and *Lump Sum* scenarios, as well as means of respondents' wealth and Primary Insurance Amounts (PIA) for the 2,428 respondents in the ALP survey. We also show results for *Early Claimers* who claimed from age 62 through 65 under the *Status Quo*, and for *Late Claimers* who claimed from age 66 through 70 under the *Status Quo*. Since our wealth variable in the survey asked for household wealth categories, we derived continuous values by assigning a value of \$250,000 to those respondents who answered "\$250,000 or more," a value of \$100,000 to those who answered "at least \$100,000 but less than \$250,000," a value of \$50,000 to those who answered "at least \$50,000 but less than \$100,000," a value of \$10,000 to those who answered "at least \$10,000 but less than \$50,000," a value of \$1,000 to those who answered "at least \$1,000 but less than \$10,000," and a value of \$500 to those who answered "less than \$1,000." Couples' wealth is converted to single values by dividing by two. The sample size here is slightly reduced from that in Maurer, Mitchell, Rogalla, and Schimetschek (2018a) due to the omission of 23 cases (<1 percent) lacking wealth information; average claiming ages are the same. Standard errors in parentheses. Source: Authors' calculations.

**Table 4: Result and Quality of Model Parametrization for *Status Quo* Claiming Rules**

	<i>Early Claimers</i>	<i>Late Claimers</i>
<i>Fitted Model Parameters</i>		
Risk Aversion ( $\gamma$ )	5.30	7.54
Time Preference ( $\beta$ )	0.87	0.99
Leisure Preference ( $\alpha$ )	2.51	1.30
EIS ( $\phi$ )	0.25	0.15
<i>Goodness of Fit</i>		
<i>Max. CDF Distance</i>	0.20	0.17
<i>Claiming age group hit ratio</i>	0.80	0.83
$\Delta$ Mean SQ Claiming Age (in years)	0.1	0.2

Notes: This table summarizes the calibrated model parameters, which produce the best fit between the CDFs of ALP claiming ages and model projections. *Max. CDF Distance* is the Kolmogorov-Smirnov test statistic for the optimal parameter sets. *Claiming age group hit ratio* denotes the probability that the model correctly predicts the SQ claiming age group.  $\Delta$  Mean SQ Claiming Age is the difference between the empirically observed and model-predicted average expected *Status Quo* (SQ) claiming age. *Early Claimers* are those who claimed from age 62 through 65 under the *Status Quo*, and *Late Claimers* are those who claimed from age 66 through 70 under the *Status Quo*. Source: Authors' calculations.

**Table 5: Average Status Quo Claiming Ages: Data vs. Model Predictions**

	Full Sample			<i>Early Claimers</i>			<i>Late Claimers</i>		
	N	Empirical	Model	N	Empirical	Model	N	Empirical	Model
Overall	2428	65.7 (0.054)	65.6 (0.064)	1308	63.7 (0.04)	63.6 (0.058)	1120	68.1 (0.047)	67.9 (0.075)
<i>Household Wealth</i>									
Wealth < 50 K	1113	65.6 (0.081)	63.7 (0.075)	644	63.7 (0.057)	62.1 (0.022)	469	68.3 (0.072)	65.9 (0.116)
Wealth 50 - 100K	277	65.9 (0.154)	65.5 (0.188)	143	63.8 (0.116)	62.7 (0.087)	134	68.0 (0.134)	68.5 (0.119)
Wealth 100K+	1038	65.8 (0.082)	67.6 (0.079)	521	63.7 (0.063)	65.5 (0.085)	517	68.0 (0.069)	69.6 (0.04)
<i>Benefit Level</i>									
PIA < Median	1214	65.6 (0.077)	64.4 (0.081)	701	63.7 (0.055)	63.1 (0.082)	513	68.3 (0.068)	66.2 (0.117)
PIA >= Median	1214	65.9 (0.075)	66.7 (0.088)	607	63.7 (0.058)	64.1 (0.077)	607	68.0 (0.064)	69.4 (0.043)

Notes: Average empirically observed and model-predicted claiming ages under the *Status Quo* scenario (in years), differentiated by claiming age group for the full sample as well as by household characteristics. *Early Claimers* are those who claimed from age 62 through 65 under the *Status Quo*, and *Late Claimers* are those who claimed from age 66 through 70 under the *Status Quo*. PIA = Primary Insurance Amount (median: \$1,600). Standard errors in parentheses. Source: Authors' calculations.

**Table 6: Average Claiming Age Differences between the Lump Sum and the Status Quo Scenarios: Data vs. Model Predictions**

	Full Sample			<i>Early Claimers</i>			<i>Late Claimers</i>		
	N	Empirical	Model	N	Empirical	Model	N	Empirical	Model
Overall	2428	0.4 (0.037)	0.4 (0.015)	1308	0.9 (0.049)	0.5 (0.019)	1120	-0.2 (0.05)	0.3 (0.025)
<i>Household Wealth</i>									
Wealth < 50 K	1113	0.4 (0.055)	0.2 (0.017)	644	0.9 (0.072)	0.1 (0.011)	469	-0.4 (0.074)	0.4 (0.036)
Wealth 50 - 100K	277	0.4 (0.101)	0.5 (0.038)	143	0.9 (0.137)	0.8 (0.051)	134	-0.1 (0.134)	0.2 (0.049)
Wealth 100K+	1038	0.4 (0.058)	0.7 (0.027)	521	1.0 (0.077)	1.0 (0.032)	517	-0.2 (0.078)	0.5 (0.039)
<i>Benefit Level</i>									
PIA < Median	1214	0.4 (0.057)	0.3 (0.022)	701	1.0 (0.072)	0.4 (0.027)	513	-0.4 (0.079)	0.1 (0.035)
PIA >= Median	1214	0.4 (0.048)	0.5 (0.021)	607	0.9 (0.066)	0.5 (0.024)	607	-0.1 (0.064)	0.4 (0.033)

Notes: Differences between average claiming ages under the *Lump Sum* scenario and the *Status Quo* scenario as observed empirically in the ALP survey and as predicted by the life cycle model, differentiated by claiming age group and reported for the full sample as well as by household characteristics. *Early Claimers* are those who claimed from age 62 through 65 under the *Status Quo*, and *Late Claimers* are those who claimed from age 66 through 70 under the *Status Quo*. PIA = Primary Insurance Amount (median: \$1,600). Standard errors in parentheses. Source: Authors' calculations.